

NOTICE the Louisiana Department of Natural Resources, Office of Coastal Management (DNR/OCM) invites interested parties to comment concerning renewal of OCM General Permit, GP 11. Copies of the existing General Permit may be inspected at 617 North 3rd Street, Room 1076, Baton Rouge, LA or on the OCM web page at: <http://dnr.louisiana.gov/index.cfm?md=pagebuilder&tmp=home&pid=728> and <http://dnr.louisiana.gov/index.cfm?md=pagebuilder&tmp=home&pid=591>, respectively. Copies also may be obtained upon receipt of a written request and payment of cost of copying. Written comments, including suggestions for modifications or objections to the proposed work and stating the reasons thereof, are being solicited from the public. Comments should be uploaded to our electronic record, but may be mailed, faxed or emailed to the designated OCM Reviewer. Comments must be received within 25 days of the date of publication of this notice. All comments must reference the GP-11 notice and include the commenter's full name and contact information.

The public comment period for this General Permit begins on **Thursday, February 25, 2016**, the date of publication of notice in the official journal (*The Advocate*), in accordance with LAC 43: I. 723(C)(5)(c).

Any person may request, in writing, within the comment period specified in this notice, that a State or Federal public hearing be held to consider this General Permit. Requests for public hearings shall state, with particularity, the reasons for holding a public hearing and must contain the name and contact information of the requester.

The tentative date of implementation of the renewed General Permit would be March 24, 2016, and the expiration date would be March 23, 2021, or sixty (60) days after notification by OCM.

## **Office of Coastal Management Coastal Use Permit - General Permit (GP) 11**

**LOCATION:** In the Louisiana Coastal Parishes of Assumption, Ascension, Calcasieu, Cameron, Iberia, Jefferson, Lafourche, Livingston, Orleans, Plaquemines, St. Bernard, St. Charles, St. James, St. John the Baptist, St. Martin, St. Mary, St. Tammany, Tangipahoa, Terrebonne and Vermilion.

**DESCRIPTION:** This General Permit provides for the implementation of individual compensatory mitigation projects to offset unavoidable impacts to coastal resources due to permitted activities and for restoration activities in preparation of a proposed or by existing mitigation banks.

In accordance with the rules and regulations of the Louisiana Coastal Resources Program and Louisiana R.S. 49, Sections 214.21 to 214.41, the State and Local Coastal Resources Management Act of 1978, as amended, the permittee agrees to:

1. Carry out, perform, operate and maintain the use in accordance with the permit conditions, plans and specifications approved by the Department of Natural Resources.
2. Comply with any permit conditions imposed by the Department of Natural Resources.
3. Adjust, alter, or remove any structure or other physical evidence of the permitted use if, in the opinion of the Department of Natural Resources, it proves to be beyond the scope of the use as approved or is abandoned.
4. Provide, if required by the Department of Natural Resources, an acceptable surety bond in an appropriate amount to ensure adjustment, alteration, or removal should the Department of Natural Resources determine it necessary.
5. Hold and save the State of Louisiana, the local government, the department, and their officers and employees harmless from any damage to persons or property which might result from the use, including the work, activity, or structure permitted.

6. Certify that the use has been completed in an acceptable and satisfactory manner and in accordance with the plans and specifications approved by the Department of Natural Resources. The Department of Natural Resources may, when appropriate, require such certification to be given by a registered professional engineer.
7. All terms of the permit shall be subject to all applicable federal and state laws and regulations.
8. This permit, or a copy thereof, shall be available for inspection at the site of work at all times during operations.
9. The permittee shall notify the Office of Coastal Management (OCM) of the date on which initiation of the permitted activity described under the "Coastal Use Description" began. The permittee shall notify the OCM by entering a commencement date through the online system, or by mailing said information to OCM.
10. The following special conditions must also be met in order for the use to meet the guidelines of the Coastal Resources Program:

## **I. General Conditions**

- A. The Secretary of DNR has determined that full individual permit processing by OCM is in the public interest in order to determine whether proposed activities qualify for authorization under the authority of this General Permit. This full individual permit processing will consist of review by the staff of OCM of each authorization request. Therefore, pursuant to the Rules and Procedures for Coastal Use Permits, Title 43, Subpart 723.C.3.a, of the Louisiana Code of Administrative Procedure, an application fee will be assessed for activities proposed for authorization under the authority of this General Permit and, if appropriate, processing fees and appropriate mitigation plan processing fees will also be assessed for activities approved under the authority of this General Permit.
- B. A standard Joint Application Form shall be completed and submitted to OCM along with drawings depicting the location and character of work proposed for approval under the authority of this General Permit. The applicant shall submit a complete application packet (forms and plats) to OCM. The application shall be accompanied by a \$100.00 application fee or the application fee in effect at the time of application submittal. This General Permit shall not apply if the proposed work is determined not to meet the criteria. The applicant shall be advised by letter within five (5) calendar days of receipt of the complete application that the application shall be processed as an individual CUP if the determination is made that the proposed activity is not consistent with this General Permit.
- C. Individual written approvals from OCM must be obtained prior to the commencement of any individual activity proposed under the authority of this General Permit.
- D. Should OCM deem that they may have an interest in the project, prior to issuance of authorization for individual activities under this General Permit, the following agencies shall have a ten (10) calendar day period to review the proposed activity: the Louisiana Department of Wildlife and Fisheries (LDWF); Department of Health and Hospitals (DHH); Department of Environmental Quality (DEQ); Coastal Protection and Restoration Authority (CPRA); Department of Culture, Recreation, and Tourism (CRT); Department of Transportation and Development (DOTD); State Land Office (SLO); and the approved Local (Parish) Coastal Zone Management Program (LCP), if applicable. OCM may issue authorization for the activity after the ten-day review period or after receiving written notification by each of the agencies, that there are no objections to the proposed activity. However, the final decision for the issuance of authorization for individual activities under the authority of this General Permit, to issue approval with modifications or additional Operating Conditions, or to deny approval for the proposed work, shall be made by the Secretary of DNR or his designee.

- E. Should it be deemed in the public interest, the Secretary shall deny authorization to perform work under the authority of this General Permit and require the applicant to obtain an individual CUP for the proposed activity.
- F. Unless otherwise specified in the General Permit or specific work approval, authorization for work under the authority of this General Permit shall expire if the work is not initiated and completed within two (2) years from the date of issuance of the original written approval. Initiation of the Coastal Use, for purposes of this General Permit, means the actual physical beginning of the use or activity for which the permit is required. Initiation does not include preparatory activities, such as movement of equipment onto the Coastal Use site, expenditure of funds, contracting out of work, or performing activities which by themselves do not require a permit. In addition, the permittee must, in good faith and with due diligence, reasonably progress toward completion of the project once the Coastal Use has been initiated. All activities authorized under the authority of this General Permit must be completed within 90 days of initiation of the work, with a one-time mobilization, unless a different time schedule is specifically approved by OCM.
- G. The term to initiate and complete an individual authorization issued under the authority of this General Permit may be extended for up to an additional two (2) years beyond the initial two (2) year term. Extension requests shall be in the form of a written letter which shall refer to the original CUP application number and specifically state that a permit extension is desired. Submission of extension requests via the online application system also is acceptable. A nonrefundable extension request fee in the amount of \$80 shall be included with such a request, and the request must be received by the Permits and Mitigation Division of OCM no sooner than 180 days and no later than 60 days prior to the expiration of the individual authorization in question. Requests received later than 60 days prior to the expiration date of the permit shall be eligible for consideration for extension, however a permittee who fails to make a timely request for an extension shall not engage in any activity requiring a CUP past the original permit expiration date until an extension of the lapsed permit or a new permit is granted.
- H. The Term of this General Permit shall be five (5) years from the date of issuance, except as provided for in LAC 43 Subpart 723.E.3.b. The term of individual authorizations issued under the authority of this General Permit shall be two (2) years from the date of issuance of the original individual authorization.
- I. The permittee shall notify OCM of commencement of work which is authorized under the authority of this General Permit. The permittee shall notify OCM by either providing the information in writing or entering the information through the online system, within three (3) days of the date of initiation of the authorized work.
- J. Issuance of approval under the authority of this General Permit does not relieve the permittee of obtaining other lawfully required permits (local, state, or federal) before commencing work.
- K. The permittee shall allow representatives of OCM or authorized agents to make periodic, unannounced inspections to assure the activity is being performed in accordance with the conditions of the permit.
- L. Work performed under the authority of this General Permit shall conform to all appropriate state and federal safety regulations.

- M. An authorization issued under the authority of this General Permit may not be transferred to another party without giving prior notice to, and receiving written approval from, the OCM Administrator. A transfer form can be downloaded at [http://dnr.louisiana.gov/assets/OCM/permits/Transfer\\_FORM.pdf](http://dnr.louisiana.gov/assets/OCM/permits/Transfer_FORM.pdf) or can be provided upon request.
- N. Work carried out under the authority of this General Permit shall be performed in full compliance with the rules and regulations of DNR which exist at the time of approval for that work.
- O. Permittee shall provide legal representation and indemnification to State agencies for any and all lawsuits and/or claims whether they be legal or otherwise that may be filed or made against State agencies as a result of the activities by permittee.

## **II. Operating Conditions**

- A. All logs, stumps and other debris encountered during dredging activities shall be removed from the site during or immediately after the permitted activity and disposed of in accordance with all applicable laws and regulations.
- B. Spoil shall not be placed in or block any tidal sloughs.
- C. This General Permit does not convey any property rights, mineral rights, or exclusive privileges, nor does it authorize injury to property.
- D. If archaeological, historical or other cultural resources are encountered during activities authorized under the authority of this General Permit, work shall cease and the permittee shall immediately notify the Division of Archaeology, Louisiana Department of Culture, Recreation, and Tourism (CRT) (P. O. Box 44247, Baton Rouge, LA 70804) and OCM (P. O. Box 44487, Baton Rouge, LA 70804-4487, (225) 342-7591). Work may not resume until written approval is obtained from CRT.
- E. The permittee shall insure that all sanitary sewage and/or related domestic wastes generated during the subject project activity and at the site, thereafter, as may become necessary shall not be discharged into any of the streams or adjacent waters of the area without authorization from DHH and/or LDEQ or, in the case of total containment, shall be disposed of in approved sewerage and sewage treatment facilities, as is required by the State Sanitary Code and LDEQ regulations. Such opinion as may be served by those comments offered herein shall not be construed to suffice as any more formal approval(s) which may be required of possible sanitary details (i.e. provisions) scheduled to be associated with the subject activity. Such shall generally require that appropriate plans and specifications be submitted to the Department of Health and Hospitals (DHH) for purpose of review and approval prior to any utilization of such provisions.
- F. The permittee shall comply with all applicable laws regarding the need to contact the Louisiana One Call System (811) or online at [http://www.laonecall.com/how\\_to\\_use\\_us.htm](http://www.laonecall.com/how_to_use_us.htm) to locate any buried cables and pipelines.
- G. The permittee is subject to all laws related to damages which are demonstrated to have been caused by the permitted activities.

- H. All activities involving any discharge of pollutants must be consistent with applicable water quality standards and any necessary permits issued through the Department of Environmental Quality/Office of Water Resources must be obtained.
- I. Dredging and/or filling activities authorized under the authority of this General Permit shall not exceed the volume specified in the work statement of the individual authorization.
- J. When adverse impacts to coastal resources are anticipated to result from the proposed activity, and/or when compensatory mitigation is otherwise determined necessary by OCM, the applicant shall submit and execute a mitigation plan that meets the requirements of Louisiana Revised Statute 49:214.41 and those rules and regulations adopted thereunder. Unless otherwise stated, the expiration of the term of this Amended, Amended General Permit, or the revocation or expiration of approval to perform work under the authority of this Amended, Amended General Permit, shall not absolve the permittee, its transferees, or assignees from the obligation and responsibility of implementing and maintaining the compensatory mitigation plan.
- K. If applicable, the requirement for compensatory mitigation for impacts to wetlands resulting from the referenced project may be determined after one full growing season (March 1 to November 1) following the completion of the permitted activities. This assessment shall include both primary impacts and secondary impacts which may result from the permitted activities.

If OCM determines that compensatory mitigation is required, permittee shall submit a compensatory mitigation plan for approval within 30 days of notification of the compensatory mitigation requirements by OCM. All necessary approvals shall be obtained for the compensatory mitigation plan and the plan shall be implemented as directed by OCM. Permittee should be aware that compensatory mitigation projects may be required to be maintained for as many as 20 years for marsh mitigation projects and 50 years for forested wetland mitigation projects. A processing fee will be assessed for the determination of compensatory mitigation requirements and evaluation of the proposed compensatory mitigation plan in accordance with LAC Title 43, Part I, Chapter 7, §724.D. This fee shall apply regardless of which compensatory mitigation option is selected and does not include the cost incurred to implement the required compensatory mitigation.

- L. Individual activities authorized under the authority of this General Permit and occurring on LDWF identified Public Oyster Seed Grounds or Reservations shall be conditioned as agreed upon per the Memorandum of Understanding between the LDNR and LDWF, and all subsequent amendments to said document. This document can be found at <http://dnr.louisiana.gov/index.cfm?md=pagebuilder&tmp=home&pid=96>.
- M. Individual activities authorized under the authority of this Amended, Amended General Permit shall be carried out on a one-time basis, during a one-time mobilization, except in situations where sequential phases (e.g., use of different types of dredging techniques, or phased construction) may be specified in the work statement of the individual authorization. Additional authorizations may be necessary for maintenance activities or work beyond the scope of the authorized activities.
- N. If the project authorized under the authority of this General Permit is located on the aboriginal homelands of the Chitimacha Tribe of Louisiana and/or at any time during the course of work any traditional cultural properties are discovered, the permittee shall immediately contact the Chitimacha Tribe of Louisiana (P.O. Box 661, Charenton, LA 70523 Phone (337) 923-7215).

**III. This General Permit does not apply in the following locations without prior written authorization from the appropriate agencies:**

- A. Work under the authority of this Amended, Amended General Permit shall not be approved in the following areas, unless the applicant first provides a letter of no objection from the Louisiana Department of Wildlife and Fisheries:
  - 1. Within the boundary of a currently productive oyster seed ground, oyster seed reservation or public oyster harvesting area; or
  - 2. Within the boundaries of a LDWF owned or managed Wildlife Management Area or Wildlife Refuge.
  - 3. Within 1,000 feet, or other distance deemed appropriate by LDWF, of a known bald eagle nest.
  - 4. Within 1,500 feet, or other distance deemed appropriate by LDWF, of a known bird rookery area.
  - 5. Within the officially designated critical habitat of a threatened or endangered species.
- B. Work under the authority of this Amended, Amended General Permit shall not be approved in the following areas, unless the applicant first provides a letter of no objection from the Louisiana Department of Culture, Recreation, and Tourism:
  - 1. Within a State Park, State Recreation Area or State Commemorative Area; or
  - 2. Within any known historic or archaeological site or within the boundaries of an historical district.
- C. Within 1,000 feet of an established navigation channel or fairway constructed, owned, operated, or maintained by federal, state or local governments, or with federal, state or local government funds, without written consent of each appropriate agency or governing body. An authorization request that is not accompanied by such written permission shall be processed as an application for an individual CUP. If, however, there is a physical barrier at the project site that isolates the Coastal Use from the navigation channel or fairway and effectively prevents any interchange between the two, this restriction does not apply.
- D. Within 1,500 feet of the Mississippi River or Atchafalaya River levees or within 300 feet of all other levees or other flood control structures which are owned, operated or maintained by the federal government, or with federal funds, without the written consent of each appropriate agency or governing body.
- E. Within 1,000 feet of levees or other flood control facilities constructed, owned, operated or maintained by state or local governments, or with state or local government funds, without the written consent of each appropriate agency or governing body.
- F. Within 1,500 feet of a barrier island, barrier island feature, chenier or other coastal feature without the approval of the appropriate resource agencies that OCM determines to have programmatic interests.

#### **IV. This General Permit does NOT apply in the following situations:**

- A. Within 1,000 feet of an area determined to be a unique ecological feature by the Secretary of DNR.
- B. Within Special Significance Areas designated pursuant to R.S. 49:214.41(F) and those rules and regulations adopted thereunder, where applicable.
- C. Within the boundaries of a national park or monument, national wildlife refuge or established buffer zone for any such national site.

#### **V. Special Conditions**

##### **A. Individual Mitigation Projects**

1. The work authorized under the authority of this General Permit is to compensate for unavoidable adverse impacts to coastal resources associated with the implementation of activities authorized by an OCM General Permit or Coastal Use Permit.
2. All compensatory mitigation proposals submitted for authorization under this General Permit shall be accompanied by a statement declaring that the proposed activity will be used as mitigation and shall include the Coastal Use Permit number for which the mitigation is required and the required technical items pursuant to LAC Title 43, Part I, Chapter 7, Subchapter C, Section §724.J.5.c.
3. Examples of work that may be eligible for approval under this General Permit include but are not limited to:
  - a. Fill operations in shallow open water or broken marsh areas for the purpose of marsh creation, re-establishment, rehabilitation, and/or enhancement.
  - b. Wetland vegetation plantings to re-establish, rehabilitate, or enhance existing wetland habitat.
  - c. The removal and control of exotic species to re-establish, rehabilitate, or enhance existing wetland habitat.
  - d. Constructing breaks in levees (i.e. splays) for the purpose of introducing sediment to create marsh.
  - e. Water control structures for the purpose of hydrologic restoration.
  - f. Other wetland enhancement, creation, protection, and/or restoration projects subject to the approval of the Secretary.
4. Final OCM approval for individual compensatory mitigation projects authorized under this General Permit shall, at a minimum, shall specify the period of maintenance and monitoring responsibilities for the mitigation project. The permittee shall maintain compensatory mitigation projects authorized under the authority of this General Permit for a minimum of twenty (20) years for marsh habitat and fifty (50) years for forested habitat, or as otherwise specified in the individual authorization.

5. Work carried out under the authority of this General Permit must be maintained in conformance with the plans and specifications of the individual authorization and mitigation plan proposal.
6. If an individual compensatory mitigation measure(s) for any one permitted activity fails more than once, the applicant shall be required to purchase credits from a mitigation bank approved in accordance with §724.F or an approved in-lieu-fee program, or where applicable, through a contribution to the Coastal Mitigation Account to satisfy all remaining mitigation obligations associated with the permitted activity.

#### B. Mitigation Banks

1. This General Permit specifically authorizes restoration activities in preparation of a proposed or by existing mitigation banks.

- C. The permittee shall notify OCM of the completion date of the authorized mitigation project or restoration activities of a proposed or existing mitigation bank within five (5) days of that date.
- D. The expiration of the term of this General Permit does not absolve the permittee, its transferees, or assignees from the obligation and responsibility of implementing and maintaining the compensatory mitigation plan/mitigation bank.
- E. All seedlings must be obtained from a registered, licensed Louisiana nursery grower. The contractor must obtain, and provide to DNR/OCM, certification from the contracting nursery that plant materials are of a Louisiana ecotype species and have been acclimated to Louisiana climatic and habitable conditions as least ninety (90) days prior to planting.
- F. Dredged and/or fill material used for the work authorized under this General Permit shall be clean and free of waste material, construction materials, metal products, chemical pollutants and other debris or contaminants.
- G. Fill material required for implementation of the proposed mitigation projects/ mitigation banks shall be obtained from OCM-approved non-wetland areas, including non-vegetated waterbottoms, or OCM-approved off-site sources.

## VI. Definitions

Compensatory Mitigation - replacement, substitution, enhancement, or protection of ecological values to offset anticipated losses of ecological values caused by a permitted activity.

Ecological Value - the ability of an area to support vegetation and fish and wildlife populations.

Mitigation - all actions taken by a permittee to avoid, minimize, restore, and compensate for ecological values lost due to a permitted activity.

Wetlands - for the purposes of LAC 43:I.§724 and this General Permit (as defined in R.S. 49:214.41), an open water area or an area that is inundated or saturated by surface or ground water at a frequency and duration to support, and that under normal circumstances does support, a prevalence of vegetation typically adapted for life in saturated soil conditions, but specifically excluding fastlands and lands more than five feet above sea level which occur in the designated coastal zone of the state. Wetlands generally include swamps, marshes, bogs and similar areas.



Permittee - shall refer to companies or individuals, or their successors and assigns, who have received any sort of authorization (CUP, GP, emergency authorization) from OCM.